## City of Hermantown

#### **BUSINESS SUBSIDY POLICY**

Section 1. <u>Public Purpose</u>. The following business subsidy criteria are intended to satisfy the requirements of Minnesota Statutes, §§116J.993 through 116J.995 (the "Act"). The term "City" means both the City of Hermantown ("COH") and the Hermantown Economic Development Authority ("HEDA"). The term "project" means the property and/or activity with respect to which the business subsidy is provided. The City will use various tools to accomplish its goals of economic development. These goals include facilitating projects that result in the creation, retention, attraction, and expansion of business in the COH, and the increase of the tax base.

Section 2. <u>Public Benefit</u>. The public benefit of a project must be expected to exceed the costs to the City and the project must meet:

- 2.1 Increase or preserve the COH tax base; and/or
- 2.2 Provide or help acquire or construct public facilities; and/or
- 2.3 Help redevelop or renew blighted areas within the COH; and/or
- 2.4 Finance or provide public infrastructure.

Section 3. <u>Minimum Requirements For All Projects</u>. All projects must comply with all the following criteria in order to receive a business subsidy or other financial assistance (as defined in Section 8.1.6) ("OFA") from the City:

- 3.1 <u>Eligibility</u> The recipient must not have failed to meet the requirements of a previous business subsidy agreement from the City or some other location. The City must verify eligibility with the DEED.
- 3.2 <u>Economic Feasibility.</u> The project must demonstrate to the satisfaction of the City that it is adequately financed and that the project will be completed in a timely fashion.
- 3.3 <u>Compliance with Act.</u> The business subsidy or OFA from the City must satisfy all requirements of the Act and all other applicable laws, rules and regulations.
- 3.4 <u>Wage Criteria</u>: If a goal of the project is the creation or retention of jobs, the wage for each part-time and full-time job created or retained must be at least equal to the federal minimum wage.

# Section 4. Eligible/Ineligible Projects.

- 4.1 Eligible projects include:
  - 4.1.1 Retail
  - 4.1.2 Manufacturing
  - 4.1.3 Assembly plants
  - 4.1.4 Professional Offices
  - 4.1.5 Restaurants
- 4.2 Ineligible business include
  - 4.2.1 Speculative Real Estate
  - 4.2.2 Agriculture
  - 4.2.3 Housing

## Section 5. Allowable Uses.

- 5.1 Land and building acquisitions
- 5.2 Building renovation or demolition
- 5.3 New building construction
- 5.4 Land improvements (infrastructure, wetland mitigation, stormwater controls)

### Section 6. Preliminary Screening Process.

- 6.1 The proponent of the project must make an application for a business subsidy to the City of Hermantown on a form provided by the City.
- 6.2 All applications shall be submitted to the City Administrator or be initially reviewed by the City Administrator. The City Administrator will preliminary determine the ability of the applicant to comply with the requirements of this Business Subsidy Policy. If the City Administrator reasonably believes that the applicant will be able to comply with the requirements, the application will be presented to the Fast Track Review Committee.
- 6.3 The Fast Track Review Committee will fully consider any applications presented to it by the City Administrator. The applicant will provide, if reasonably possible, to Fast Track Review Committee:

- 6.3.1 A comprehensive business plan, including an initial sources and uses of funds, three (3) years projections of the activities of the business, including pro forma balance sheets and income statements;
- 6.3.2 Financial Statements for the immediate past three (3) years, including a balance sheet and profit-and-loss statement current to the most recent calendar quarter. Where available, audited financial statements (including footnotes) should be provided for the past three (3) years. If the project will be a new business, then financial information shall be provided for the principal owners of the new business and if individual(s), current personal financial statement(s).
- 6.3.3 If the Fast Track Review Committee determines that the requirements of this Business Subsidy Policy will be able to be met by the applicant it shall give due consideration to the items in Section 3 of this Business Subsidy Policy and make findings with respect to each such requirements.
- 6.3.4 If the Fast Track Committee makes positive findings with respect to the requirements of this Business Subsidy Policy, then the City Administrator will determine whether to proceed further with the consideration of a business subsidy for the project.
- 6.3.5 A determination by the City Administrator to proceed further with the consideration of a business subsidy for a project does not constitute an approval of any other permits required for the development of the project or an approval of a business subsidy agreement for the project, but only constitutes the preliminary determination that the City Administrator will continue to work with the project proponent with respect to the City considering providing a business subsidy for the project. The City will then typically require that the applicant enter into an Inducement Agreement with the City with respect to further work on the project.
- 6.3.6 Nothing herein shall require the City to approve the application of a business that meets the requirements of this Business Subsidy Policy. The City need not approve the application of an applicant that meets all the requirements of this Business Subsidy Policy unless the City in its sole discretion determines that it is in the best interests of the City to provide a business subsidy for the project. The approval or denial of one project does not act as a precedent for approval or denial of another project even if it is the same or similar.
- 6.3.7 Neither the City Administrator nor the Fast Track Committee can make any binding obligations on the City. Only the City Council is authorized to approve contracts and agreements on behalf of the City.

### Section 7. Evaluation Policy.

7.1 Because it is not possible to anticipate all the needs and requirements of every type of project and the ever-changing needs of the City and in order to retain the flexibility necessary to respond to all proposed projects, the City retains the right to approve projects and business subsidies which may vary from the principles and criteria set forth herein. The reason for any deviation from the principles set forth herein will be documented in writing by the City and will be submitted to the Department of Employment and Economic Development ("DEED") in accordance with the Act.

## Section 8. Evaluation Procedure.

- 8.1 The City will consider one or more of the criteria listed in Section 9 of this Business Subsidy Policy in determining whether to provide financial or other assistance to a project as a business subsidy. In order for a project to receive financial or other assistance as a business subsidy, it must satisfy the minimum requirements of Section 3. In applying the criteria in Section 9 to a specific project, the following will apply:
  - 8.1.1 The City may consider the requirements of any other business subsidy received, or to be received, from a grantor other than the City.
  - 8.1.2 If the business subsidy is a guaranty, the amount of the business subsidy may be valued at the principal amount of the guaranteed payment obligation.
  - 8.1.3 If the business subsidy is real or personal property, the amount of the subsidy will be the fair market value of the property as determined by the City.
  - 8.1.4 If the business subsidy is to be paid over time, the City may value the subsidy at its present value using a discount rate equal to an interest rate which the City determines is fair and reasonable under the circumstances or it may use the gross amount of the stream of payments or any combination of the foregoing.
  - 8.1.5 If the business subsidy amount exceeds \$150,000.00, a public hearing must be held. A public notice must be printed in the legal newspaper of the City and include: the date, time and place of hearing, and where printed information on the business subsidy, including a summary of the terms of the subsidy is available and otherwise be in compliance with the provisions of the Act.
  - 8.1.6 Reports by the City to DEED are required for financial assistance of \$25,000.00 and greater that is excluded from the definition of "business subsidy" by Section 116J.993, Subd. 3, clause (1) and of

\$75,000.00 and greater that is excluded from the definition of "business subsidy" by Section 116J.993, Subd. 3, clause (21). The report is specified in 116J.994, Subd. 8(b).

8.2 As used herein "benefit date" means the date the business subsidy is received. If the business subsidy involves the purchase, lease, or donation of physical equipment, then the benefit date occurs when the recipient puts the equipment into service. If the business subsidy is for improvements to property, then the benefit date refers to the earliest date of either: when the improvements are finished for the entire project; or when a business occupies the property.

Section 9. <u>Evaluation Criteria</u>. The project review and evaluation criteria are the following:

## 9.1 Tax Base, Development Features.

- 9.1.1 <u>Increase in Tax Base.</u> The net increase in property taxes estimated to be generated by the project in the first full year of full property taxes on the project.
- 9.1.2 <u>Compliance with Comprehensive or Other Plans.</u> Whether the project is more compatible with the comprehensive plan than other permitted uses for the property. For example, the project may involve a "clean" industry such as a technology or service business which is preferred over other permitted uses.
- 9.1.3 Marginal Property. Whether the project is located on property which needs but is not likely to be developed or redeveloped because of blight or other adverse conditions of the property. For example property may be so blighted that the cost of making land ready for redevelopment exceeds the property's fair market value.
  - 9.1.4 <u>Design and/or Other Amenities.</u> Whether, as a result of the business subsidy, the project will include design and/or amenity features not otherwise required by law. For example, the project may, at the request of the City, include landscaping, open space, public trails, or day care facilities which serve a public purpose but are not required by law.

## 9.2 Impact on Existing and Future Public Investment.

- 9.2.1 <u>Utilization of Existing Infrastructure Investment.</u> Whether and to what extent (a) the project will utilize existing public infrastructure capacity and (b) the project will require additional infrastructure improvements.
- 9.2.2 <u>Direct Monetary Return on Public Investment.</u> Arrangements made or to be made for the City to receive a direct monetary return on its investment in the project. For example, the business subsidy may be in

the form of an interest bearing loan or may involve a profit sharing arrangement.

# 9.3 Economic Development.

- 9.3.1 <u>Leveraged Funds.</u> The ratio of every dollar of business subsidy to be provided for the project to, the amount of private funds which will be applied towards the cost of the project should be considered.
- 9.3.2 <u>Spin Off Development.</u> The dollar amount of non-subsidized development the project is expected to generate in the surrounding area and the need for and likelihood of such spin off development.

## 9.4 Quality of Life.

9.4.1 Community Services. Whether the project will provide services in the COH that are needed in the COH. For example, the project may provide health services, retail convenience services such as a nearby grocery store, or social services needed in the COH.

## 9.5 Other

9.5.1 Other Factors. Depending on the nature of the project, such other factors as the City may deem relevant in evaluating the project and the business subsidy proposed for it.

### Section 10. Requirements After Approval of Projects.

10.1 Business <u>Subsidy Agreement</u> The City and the recipient must enter into a written agreement before the City grants the business subsidy. The agreement is to be drafted by the City Attorney. The agreement must contain the terms and provisions required by the Act and such other terms and provisions as are necessary to protect the interests of the City. A business subsidy agreement is required even for financial assistance of \$25,000.00 and greater that is excluded from the definition of "business subsidy" by Section 116J.993, Subd. 3, clause (1) and of \$75,000.00 and greater that is excluded from the definition of "business subsidy" by Section 116J.993, Subd. 3, clause (21).

### 10.2 Monitoring and Annual Reports.

- 10.2.1 The business must complete a report on forms developed by the DEED and submit those forms to the City by March 1 for the previous year. The City must submit these reports to DEED by April 1 of each year.
- The City must submit a businesses' report to the DEED by April 1 of each year. If a business fails to submit its report to the City, the City must mail a warning to the business. After 14 days, the City must impose an administrative penalty of \$100.00 per day until it receives the report, with a maximum administrative penalty of \$1000.00

The City must submit its own report ("Annual Report") to the DEED 10.2.3 by April 1 of each year, which will include a list of those businesses that did not complete reports, and a list of those businesses that have not met wage and job goals within two years, and what the City is doing in response and whatever other information is required by the

Section 11 Amendments. Amendments to this Business Subsidy Policy are subject to the public hearing requirements in Minnesota Statutes §116J.994.

Action of the City of Hermantown and Hermantown Economic Section 12 Development Authority. City, when used herein, means both the City of Hermantown ("COH") and Hermantown Economic Development Authority ("HEDA"). The COH and HEDA can act independently of one another, subject to the applicable laws, rules and regulations, in providing business subsidies and financial assistance to or for projects.

This Business Subsidy Policy was approved and adopted by the City of Hermantown and the Hermantown Economic Development Authority on the 4th day of March , 2013.

CITY OF HERMANTOWN

HERMANTOWN ECONOMIC DEVELOPMENT AUTHORITY

And by Klebersh Sunal

Its City Clerk

#### **CITY OF HERMANTOWN**

#### **AGENDA**

Public Hearing on Proposed Criteria For Awarding Business Subsidies By HEDA and City of Hermantown – March 4, 2013 @ 6:30 p.m. Council Chambers - City Administrative Services Building

Public Hearing on David Rauschenfels Outline Development Plan March 4, 2013 @ 6:30 p.m.

Council Chambers 
City Administrative Services Building

City Council Meeting March 4, 2013 @ 6:30 p.m. Council Chambers – City Administrative Services Building

Pledge of Allegiance

HERMANTOWN CITY COUNCIL/HEDA MEETING - March 4, 2013

**ANNOUNCEMENTS:** 

The rule adopted three minutes per person

The Minnesota Clean Air Act is being observed

I. ROLL CALL

II. PUBLIC HEARING - Criteria for Business Subsidies HEDA/City of Hermantown

**2013-01H** Resolution Adopting Business Subsidy Policy

(motion, roll call)

2013-34 Resolution Approving Business Subsidy Policy And Authorizing And Directing
The Mayor And City Clerk To Execute And Deliver The Business Subsidy

Policy

(motion, roll call)

Adjourn Hermantown Economic Development Authority Meeting

**Roll Call for City Council Meeting** 

III. PUBLIC HEARING - Rauschenfels Outline Development Plan

2013-25 Resolution Approving Outline Development Plan Proposed By David

Rauschenfels For A Planned Unit Development

(motion, roll call)

## IV. MINUTES – Approval or correction

- a. February 4, 2013 City Council Minutes
- **V. PUBLIC DISCUSSION** (*This is the time for individuals to address the Council about any item.*) *The time limit is three minutes per person.*)

#### VI. COUNCIL MEMBERS REPORT

Councilor Geissler -

Councilor Koski -

Councilor Nelson -

Councilor Tafs -

Mayor Boucher -

### VII. CITY ADMINISTRATOR REPORT

John Mulder, City Administrator -

### VIII. DEPARTMENT HEADS REPORT

Debbie Lund, City Clerk -

Arlene Tucker, Finance Director -

Dean Sharpe, City Superintendent -

Jim Crace, Chief of Police -

### IX. COMMUNICATIONS

2013-63 John Klaers, City Planner/Zoning Director

TO: Chairman Archambeau & Planning Commissioners RE: Golf Properties, Inc. CIDP for Shopping Center

2013-64 John Klaers, City Planner/Zoning Director

TO: Chairman Archambeau & Planning Commissioners

RE: CIDP Application of Slumberland for 40' x 60' Addition to Existing Store

2013-65 John Klaers, City Planner/Zoning Director

TO: Chairman Archambeau & Planning Commissioners

RE: Outline Development Plan for Dave Rauschenfels Planned Unit Development

2013-66

John Klaers, City Planner/Zoning Director

TO:

Chairman Archambeau & Planning Commissioners

RE:

Special Use Permit Application of Over The Hill Night Riders Snowmobile Club

For Club House/Maintenance Garage

2013-67

John Klaers, City Planner/Zoning Director

TO:

Chairman Archambeau & Planning Commissioners

RE:

Preliminary Development Plan for Proposed Jay Zierden PUD

2013-69

Minnesota Department of Revenue

TO:

City of Hermantown Local Sales Tax Increase

2013-75

Bureau of Mediation Services

TO:

City of Hermantown, AFSCME

RE:

Notice of Hearing

### X. OLD BUSINESS

#### XI. NEW BUSINESS

**a.** Motion to approve the appointment of Brett Hiemenz to the Utility Commission for a three year term commencing immediately.

(motion)

b. Motion to appoint Councilors Geissler, Koski, Nelson, Mayor Boucher and Jim Aird as Board Members for the Special Board of Appeals and Equalization Board to be held April 4, 2013 at 2:00 p.m.

(motion, roll call)

c. Motion to approve the appointment of Cyndy Reno to the Hermantown Economic Development Authority.

(motion)

XII. ACCOUNTS PAYABLE – Approve general city warrants from February 1, 2013 through February 14, 2013 in the amount of \$162,976.61 and February 14, 2013 through February 28, 2013 in the amount of \$276,856.05.

(motion, roll call)

#### XIII. ORDINANCES

2013-01

<u>An Ordinance Amending Hermantown Code Of Ordinances Section 530 – Licensing Procedures And Requirements</u>

Second Reading

(motion, roll call)

2013-02

An Ordinance Amending Hermantown Zoning Code Section 520.03 – Land Use Regulations – Requirements

Second Reading

(motion, roll call)

2013-03

An Ordinance Granting Minnesota Energy Resources, A Subsidiary Of Integrys Energy Group, A Delaware Corporation, Its Successors And Assigns, A Natural Gas Franchise And The Authority To Construct, Operate, Maintain, And Extend A Natural Gas Distribution Plat And System, And Granting The Right To Use The Streets, Alleys, And Other Public Places Within The Present Or Future Corporate Limits Of The City Of Hermantown, Minnesota

First Reading

#### XIV. RESOLUTIONS

2013-26

Resolution Authorizing And Directing Mayor And City Clerk To Execute And Deliver Agreement Between The Hermantown Police Department And Hermantown Community Schools For Police/School Liaison Officer

(motion, roll call)

2013-27

Resolution Receiving And Accepting The Final Report On The Hermantown Planning & Zoning Assessment Prepared By Arrowhead Regional Development Commission ("ARDC") And Approving The Implementation Plan

(motion, roll call)

2013-28

Resolution Approving Contract For Professional Services With Arrowhead Regional Development Commission ("ARDC") And The City Of Hermantown

(motion, roll call)

2013-29

Resolution Eliminating The Environmental Resources Position And Creating A Non-Represented Professional Community Development Specialist

(motion, roll call)

2013-30

Resolution Calling Public Hearing For Sewer Improvement District No. 439R Haines Road (From Approximately 400 Feet South Of Morris Thomas Road To Mary Lane Drive)

(motion, roll call)

(Public Hearing scheduled for Monday, March 25, 2013 at 6:30 p.m.)

2013-31

Resolution Authorizing And Directing Mayor And City Clerk To Execute And Deliver Agreement For Design Engineering Services With Salo Engineering, Inc. For Sewer Improvement District No. 439R Haines Road (From Morris Thomas Road To Mary Lane Drive) In The Amount Of \$27,000

(motion, roll call)

2013-32

Resolution Approving Policy On Utility Charge Refunds

(motion, roll call)

2013-33

Resolution Approving Grant Application To Minnesota Department Of Natural Resources ("DNR") For Local Trail Connections Grant Program

(motion, roll call)

### XV. CITY ATTORNEY REPORT

Steve Overom, City Attorney -

XVI. RECESS

Motion to recess to March 25, 2013 at 6:30 p.m. for public hearing on Sewer District No. 429R

Office of Executive Director

Hermantown, Minn.

JOHN MULDER, Executive Director

**RESOLUTION NO. 2013-01H** 

# RESOLUTION ADOPTING BUSINESS SUBSIDY POLICY

Motion made by Commissioner Koski, seconded by

Commissioner Nelson to adopt Resolution 2013-01H,

Resolution Adopting Business Subsidy Policy. Roll Call:

Commissioners Geissler, Koski, Nelson, Shaw, Tafs,

Boucher, aye. Motion carried.

I, John Mulder, Executive Director of the City of Hermantown, Minnesota, do hereby certify that I have compared the annexed copy of Resolution passed by the Hermantown Economic Development Authority of the City of Hermantown on the 4th day of March, 2013, with the original in my custody as Executive Director of said City, and that the same is a true and correct transcript therefrom

In Witness Whereof, I have hereunto set my hand and affixed the corporate seal of said City of Hermantown, this 13th day of March 2013.

John Mulder, Executive Director

City of Hermantown, MN

### Resolution No. 2013-34

## RESOLUTION APPROVING THE BUSINESS SUBSIDY POLICY AND AUTHORIZING AND DIRECTING THE MAYOR AND CITY CLERK TO EXECUTE AND DELIVER THE BUSINESS SUBSIDY POLICY

WHEREAS, Minnesota Statutes §§ 116J.993 to 116J.995 ("Statutes") require the adoption of criteria for the granting of business subsidies as defined in the Statutes; and

WHEREAS, the Hermantown City Council ("City") has determined that it is necessary and appropriate to adopt Business Subsidy Policy that contains the criteria required by the Statutes; and

WHEREAS, the City has performed all actions as required by law to be performed prior to the adoption and approval of the proposed a Business Subsidy Policy, including the holding of a public hearing, upon published notice as required by law, on March 4, 2013.

NOW, THEREFORE, BE IT RESOLVED by the City Council of the City of Hermantown, Minnesota, as follows:

- 1. The Business Subsidy Policy attached hereto as **Exhibit A** is hereby approved.
- 2. The Mayor and City Clerk are hereby authorized and directed to execute and deliver such Business Subsidy Policy on behalf of the City of Hermantown.

Councilor its adoption.	Tafs	introduced the foregoing resolution and moved
		f such resolution was seconded by Councilor
Koski thereof:	_, and upon a	vote being taken thereon, the following voted in favor
Councilors Geissl	er, Koski, Ne	Ison, Tafs, Mayor Boucher, aye
and the following vo	ted in opposition	thereto:
None		

WHEREUPON, such resolution was declared duly passed and adopted.

Office of City Clerk

Hermantown, MN DEBORAH LUND, City Clerk

**RESOLUTION NO. 2013-34** 

RESOLUTION APPROVING BUSINESS SUBSIDY POLICY AND AUTHORIZING AND DIRECTING THE MAYOR AND CITY CLERK TO EXECUTE AND DELIVER THE BUSINESS SUBSIDY POLICY

Motion made by Councilor Tafs, seconded by Councilor Koski to adopt Resolution 2013-34, Resolution Approving Business Subsidy Policy And Authorizing And Directing Mayor And City Clerk To Execute And Deliver The Business Subsidy Policy. Roll Call: Councilors Geissler, Koski, Nelson, Tafs, Mayor Boucher, aye. Motion carried.

I, Deborah Lund, City Clerk of the City of Hermantown, Minnesota, do hereby certify that I have compared the annexed copy of Resolution passed by the City Council of the City of Hermantown on the 4th day of March 2013, with the original in my custody as City Clerk of said City, and that the same is a true and correct transcript therefrom.

In Witness Whereof, I have hereunto set my hand and affixed the corporate seal of said City of Hermantown, the 11th day of March 2013.

DEBORAH LUND, CITY CLERK

City of Hermantown, MN